

Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-05

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FM SECSTATE WASHDC

TO AMEMBASSY BERLIN PRIORITY

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

INFO AMEMBASSY BELGRADE

AMEMBASSY MOSCOW

USMISSION NATO

USMISSION USBERLIN

C O N F I D E N T I A L STATE 056127

E.O. 11652: GDS

TAGS: PFOR, CSCE, XH

SUBJECT: CSCE IMPLEMENTATION: ACTIVITIES IN

-- EASTERN EUROPE

1. WARSAW PACT COUNTRIES EVIDENTLY DEVELOPED GUIDELINES
FOR CSCE IMPLEMENTATION AT MEETINGS OF PARTY LEADERS AT
WARSAW PARTY CONGRESS ON DECEMBER 8-12 AND OF FOREIGN
MINISTERS IN MOSCOW ON DECEMBER 15-16. THESE MEETINGS
WERE FOLLOWED BY SPECIFIC CSCE IMPLEMENTATION MEASURES
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TAKEN BY SOVIET UNION, INCLUDING NOTIFICATION OF

"CAUCASUS" MANEUVER AND EXTENSION OF INVITATIONS TO OBSERVERS FROM FIVE CSCE STATES TO VIEW IT, REDUCTION IN ZONES IN USSR CLOSED TO JOURNALISTS, AND SOME MODIFICATIONS IN SOVIET TRAVEL AND EXIT VISA PROCEDURES. HOWEVER, REGARDING EASTERN EUROPEAN STATES, THERE HAVE BEEN FEW REPORTED SIMILAR DEVELOPMENTS.

2. WE ARE INTERESTED IN RECEIVING FROM YOU ASSESSMENT OF ANY CHANGES IN LOCAL ATTITUDES ON CSCE IMPLEMENTATION THAT MAY HAVE OCCURRED IN RECENT MONTHS. WE ALSO BELIEVE IT IS TIME TO CONSIDER FURTHER BILATERAL ACTIONS THAT US MIGHT TAKE WITH HOST GOVERNMENTS, AND REQUEST YOUR SUGGESTIONS IN THIS REGARD BY MARCH 12 FOR DEPARTMENT

CONSIDERATION. WE CONTINUE TO BELIEVE THAT IMPLEMENTATION STEPS SHOULD BE TAKEN IN LIGHT OF GENERAL CLIMATE IN INDIVIDUAL BILATERAL RELATIONSHIPS, WHILE TAKING INTO CONSIDERATION HOW SPECIFIC CSCE-RELATED ITEMS OF INTEREST TO US RELATE TO LOCAL SITUATION. IT IS IMPORTANT THAT US MAINTAIN ACTIVE CSCE IMPLEMENTATION POLICY, BUILDING ON MOMENTUM GAINED SINCE SIGNING OF FINAL ACT, AND THAT OUR APPROACH BE BROADLY CONSISTENT IN ALL WARSAW PACT COUNTRIES.

3. FEBRUARY 27 ARTICLE BY DUSKO DODER IN WASHINGTON POST, THEME OF WHICH IS THAT EASTERN EUROPEAN STATES LAG BEHIND USSR IN CSCE IMPLEMENTATION ACTIONS, CLAIMS THAT VISA POLICIES HAVE BEEN "RELAXED" IN POLAND AND HUNGARY SINCE HELSINKI, AND THAT POLES "RECENTLY" INVITED JOURNALISTS FROM 35 CSCE STATES TO TWO-DAY SEMINAR TO DISCUSS PRESS ATTITUDES IN WAKE OF CSCE. REQUEST CONFIRMATION OF ANY SUBSTANCE TO DODER'S COMMENTS.

4. FOR PRAGUE: IN VIEW OF YOUR RECENT EXCHANGES WITH SPACIL AND ZANTOVSKY ON CSCE IMPLEMENTATION AND RELATIVE LOW LEVEL OF US IMPLEMENTATION ACTIVITY IN OTHER EASTERN EUROPEAN CAPITALS IN PAST WEEKS, WE BELIEVE US SHOULD NOT UNDERTAKE ADDITIONAL DEMARCHE WITH CZECHOSLOVAKS FOR TIME BEING, AS HIGHER LEVEL OF CONFIDENTIAL

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US CSCE ACTIVITY IN ONE WARSAW PACT CAPITAL COULD LEAD TO MISPERCEPTIONS OF OUR TACTICS AND MOTIVES IN OTHERS. WE WILL, OF COURSE, WISH TO HAVE ADDITIONAL EXCHANGES WITH CZECHOSLOVAKS AT APPROPRIATE LATER TIME. IN ANY CASE, WE WOULD APPRECIATE YOUR ASSESSMENT OF LOCAL ATTITUDES ON CSCE AS INDICATED ABOVE.

5. FOR BUDAPEST. THE DEPARTMENT'S INSTRUCTIONS ON YOUR

DISCUSSION OF THIS TOPIC WITH PUJA ARE BEING SENT BY
SEPTTEL. KISSINGER

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